Page 1 of 76 SEATAC-400

1	UNITED STATES OF AMERICA			
2	BEFOR	E THE		
3	FEDERAL ENERGY REGU	JLATORY COMMISSION		
4				
5				
6	Puget Sound Energy, Inc., et al.,)		
7)		
8	Complainant,)		
9)		
10	v.) Docket No. EL01-10-005		
11)		
12	All Jurisdictional Sellers of Energy and/or)		
13	Capacity at Wholesale Into Electric Energy)		
14	and/or Capacity Markets in the Pacific)		
15	Northwest, Including Parties to the Western)		
16	Systems Power Pool Agreement,)		
17)		
18	Respondents.)		
19				
20				
21	PREPARED DIRECT	I TESTIMONY OF		
22	ROBERT McC	CULLOUGH		
23	ON BEHALF OF THE CITY O	F TACOMA, WASHINGTON		
24	AND THE PORT OF SEA	ATTLE, WASHINGTON		
25				
26				
27				
28				
29				
30				
31				

Page 2 of 76 SEATAC-400

.

1	Q.	Please identify yourself and give your place of business.
2	Α.	My name is Robert McCullough. I am the Managing Partner of McCullough Research,
3		an energy consulting firm specializing in bulk power issues. My address is 6123 S.E.
4		Reed College Place, Portland, Oregon 97202.
5	Q.	Can you briefly summarize your qualifications.
6	А.	Yes. I have been working on the California market failure for the past two and half years years.
7		During that time I have worked with utilities, industries, regulators, and the Oregon, Washington,
8		and California Attorneys General to understand the causes of the California market failure. Our
9		firm's work on Enron's collapse and the possibility of Enron's price leadership in California has
10		resulted in testimony before the Senate Energy and Natural Resources Committee in January,
11		, the House Commerce and Energy Committee in February, 2002 and the Senate
12		Committee on Commerce, Science and Transportation, and the California State Senate
13		Committee to Investigate Price Manipulation of the Wholesale Energy Market. My
14		retrospective analysis of the California market failure appeared in the April issue of Public
15		Utilities Fortnightly, the industry's leading periodical, following my January 1, 2001 analysis in the
16		same journal.
17		My detailed qualifications are contained in Exhibit SEATAC-401 to this testimony.
18	Q.	Have you been active in investigating the California Market Failure and its broader
19		implications?
20	А.	The combination of secrecy, complexity, manipulation, and politics makes work on

1		California a continuing exercise in learning. I have been working on these issues a very
2		long time. During the early 1980's I was involved in California bulk power exports for Portland
3		General Electric. I was considered an expert, in those early days, in the wholesale transactions
4		over the Pacific Northwest Intertie. I followed the amazing (at the time developments) of E
5		Quad 7 and the BRPU. When the development of California's market began, I represented
6		PGE in the hearings at the CPUC. I have helped utilities and industries buy and sell power in the
7		California market. During this period I have written and spoken extensively on the California
8		market.
9		When the crisis began, I was retained by a consortia of utilities and industries to investigate the
10		price excursions. My initial reports gained national attention at the time, and this stature has
11		continued to the present day. We have worked on the crisis for a variety of clients, ranging from
12		the California Attorney General's office to Alcan Aluminum. As I mentioned above, I have
13		testified before Congress three times on Enron and the California market failure as well as in
14		front of the California State Senate Committee to Investigate Price Manipulation of the
15		Wholesale Energy Market. I have testified before FERC on California issues in FERC Docket
16		Nos. EL01-10-000 and EL02-28-000, et al.
17	Withl	nolding
18	Q.	What is the role of withholding generation in the California crisis?
19	А.	Extensive evidence exists that California generators either chose to not bid or to not generate

20 throughout the California crisis. A recent California Public Utilities Commission report

1	summarizes their conclusions as:
2	The ISO and the Commission staff agree on a number of crucial
3	substantive points, namely:
4	• Generators did not bid all their capacity into the ISO's markets. This
5	in turn forced the ISO to find and procure resources in "real time" (that
6	is, under pressure at the last minute) in order to serve load.
7	• Generators did not follow dispatch instructions. Those failures to
8	follow dispatch instructions during system emergencies imperiled the
9	system and the provision of reliable electrical service to the State.
10	 Generators declined Automatic Dispatch System instructions, citing
11	"economic considerations," conduct which was not reasonable under the
12	circumstances. By Commission staff's count, generators refused in this
13	way to increase power production 311 times (even ignoring dispatches
14	for less than 5 megawatts) because the ISO tried to dispatch many bids
15	multiple times during a particular hour. (Meanwhile, in the same period,
16	generators did not respond to the ISO instructions for 5 megawatts or
17	more of power 1623 times. More than a third of these 1623 instructions
18	were ISO requests for 50 or more megawatts of power.
19	• The ISO encountered circumstances where generators refused to run,
20	citing lack of operating personnel, or argued with ISO operators over

1		the prices at which they would run. Such conduct was also
2		unreasonable under the circumstances.
3		• Generators wrongly assert that the ISO had full operational control
4		over the grid through RMR contracts and/or Automatic Generation
5		Control (AGC). ¹
6	Q.	What new evidence do we have of withholding in California?
7	А.	Reliant, AES, and Williams staff have been recorded in planning plant outages in order to
8		manipulate the market.
9		Reliant Trader 2: What we are kinda thinking about doing right now is coming
10		out and trying to buy Q3. Buy dailies and then shut down all the plants and then
11		if it goes against us putting that, unwind hedges in the plant book.
12		Reliant Manager 1: Yeah.
13		Reliant Trader 2: And then that way we going to put out that we are short NOx,
14		we're short capacity factor—or we're worried about the capacity factor of
15		units, and trying to get people to say look we can't – these levels don't make
16		sense to do. I mean at 88 bucks and just kinda umthen we can make the
17		argument internally if we have to.
18		Reliant Manager 1: That it was a 21 buck margin.
19		Reliant Trader 2: Yeah. I mean, we're down to \$40.00 profit margin now

¹Supplement to the California Public Utilities Commission Staff's Wholesale Generator Investigation Report, September 17, 2002, at 2 (SEATAC-701).

1	where as last week we were \$70.00, and we'd rather unwind stuff and carry
2	into the summer.
3	Reliant Manager 1: Yeah. And plus we'll use the deal we don't know what
4	Ormond's going to be doing and there's problems popping up.
5	Reliant Trader 2: Right. I mean, I feel more—I feel better about that than going
6	out and just coming out short when I think the market is going to rebound at
7	some point. Right now. But we're still talking about it right now.
8	Reliant Manager 1: Well I was talking about the Qthe 2001.
9	Reliant Trader 2: Well, yeah, I mean if it props up there and we're selling 2001.
10	I mean we're doing this to prop up 2001 to sell into it. ²
11	Later Reliant transcripts are even more explicit:
1 2	Reliant Ops Manager 1: Yeah. That's probably the way to go if ya'll can swing
13	it. If not, if we have to do it then I don't necessarily foresee those units being run
14	the remainder of this week. In fact you will probably see, in fact I know,
15	tomorrow we will have all the units at Coolwater off.
16	Reliant Plant Operator 2: Really?
17	Reliant Ops Manager 1: Potentially. Even number four. More due to some
18	market manipulation attempts on our part. And so, on number four it probably
19	wouldn't last long. It would probably be back on the next day, if not the day

²Reliant Transcript, 6:30 A.M. June 20, 2000, at 1(SEATAC-48).

1 ;	after	that.	Trying	to	uh
-----	-------	-------	--------	----	----

2	Reliant Plant Operator 2: Trying to shorten the supply, uh? That way the price
3	on demand goes up. ³

4		And:
5		Reliant Trader 1: Yeah, we literally shut everything off but Ormand.
6		Everybody's like, you can't do that, and we're like, watch us. And it worked.
7		Reliant Trader 3: Did the market find out?
8		Reliant Trader 1: No, god no. They – somebody, you know, figured out
9		because they said that, came out in one of the rags that a non-utility generator
10		looked like they were withholding generation. But, see we didn't because we
11		really bid it in. We just bid it in very high. ⁴
12	Q.	Do we have any other similar transcripts?
13	А.	Yes. FERC's investigation of Williams found similar transcripts:
14		In particular, on April 27, 2000, Ms. Morgan stated to an AES employee that,
15		"if your Unit 4 outage runs long and if you need more time, we don't have a
16		problem with that" and "if you need more time, just let us know." Ms. Morgan
17		then explained the reason Williams wanted the shutdown extended: because the

18 ISO was paying "a premium" for use of the non-RMR unit. She concluded that

³Reliant Transcript, 8:25 A.M. June 20, 2000, at 1 (SEATAC-48).

⁴Reliant Transcript, 9:27 A.M. June 23, 2000, at 3 (SEATAC-48).

1	"that's one reason it wouldn't hurt Williams' feelings if the outage ran long ." Ms.
2	Morgan then stated that if AES extended the outage, Williams "could probably
3	give [AES] a break on availability," apparently meaning that Williams would not
4	count Alamitos 4 as "unavailable" during the additional days of the outage. (AES
5	is required under its operating contract with Williams, known as the Tolling
6	Agreement, to keep units available a minimum number of hours throughout the
7	contract year. Mr. White's request for repairs noted that Alamitos 4 was very
8	low on availability. Not counting as "unavailable" hours during which Alamitos 4
9	would be off-line during this outage would permit AES to declare Alamitos 4
10	"unavailable" for a comparable period at another time.) Ms. Morgan then
11	advised the AES employee that Williams would not give AES a cut of the profit
12	Williams would obtain from the extension of the outage, just the "break" on
13	availability.
14	Later that day, Eric Pendergraft, a high-ranking AES employee, followed up this
15	conversation, expressing his understanding that "you guys were saying that it
16	might not be such a bad thing if it took us a little while longer to do our work."
17	Morgan responded by saying "we're not trying to talk yous [sic] into doin' it but
18	it wouldn't hurt, you know, we wouldn't like throw a fit if it took any longer."
19	Mr. Pendergraft responded: "Then you wouldn't hit us for availability?" Ms.
20	Morgan agreed, adding "I don't wanna do something underhanded, but if there's

1		work you can continue to do" Mr. Pendergraft stated, "I understand. You
2		don't have to talk anymore." He then stated that, "We probably oughta have
3		things we'd like to do in preparation for the summer, so that might work
4		out." AES extended the Alamitos 4 outage through May 5 to do maintenance
5		work on the burners and the 6th point heater drip line. ⁵
6	Q.	Was behavior like this observed frequently?
7	А.	Yes. The plants owned by the "Big Five" (Reliant, Duke, Williams, Mirant, and Dynegy) failed
8		to generate near their capacity during system emergencies, only averaging operating rates of
9		50% to 60% during emergency conditions. ⁶

10

Big Five Generation	MW		
Nameplate Capacity	15636		
Maximum Generation Observed, 2000-2001	13712		··· - · · · · · · · · · · · · · · · · ·
		% of Capacity	% of Maximum
Average Generation, May 22, 2000 - July 3, 2001	7993	51.1%	58.3%
Average Generation, Stage 1 Emergencies	8698	55.6%	63.4%
Average Generation, Stage 2 Emergencies	8493	54.3%	61.9%
Average Generation, Stage 3 Emergencies	8277	52.9%	60.4%
Average Generation, January 17, 2001	8578	54.9%	62.6%
Average Generation, January 18, 2001	8442	54.0%	61.6%
Average Generation, July 4, 2001 - August 31, 2001	8560	54.7%	62.4%

11

Overall, the big five plants only managed to generate at rates equal to 51.1% of rated capacity

⁵Non-Public Appendix to Order Directing Williams Energy Marketing & Trading Company and AES Southland, Inc., to Show Cause Docket No. INOI-3-000, at 3 (SEATAC-58).

1 during the crisis.⁷

2	Q.	What do we know about these plants?
3	А.	Actually, we know quite a lot. All of the plants were subject to an Environmental Impact
4		Statement before they were sold. Plant data is accumulated by FERC and the Energy
5		Information Administration (EIA). Most of the "big five" already own similar plants elsewhere in
6		their utility subsidiaries.
7	Q.	Are the plants too old to operate efficiently?
8	А.	No. Similar plants, ownedby the same generators, are working effectively across the U.S. The
9		age of these plants, in almost all cases, is comparable to similar plants elsewhere. The following
10		chart summarizes data from a number of sources including the EIA plants database, NERC
11		Generation Availability Data System (GADS), and materials from the divestiture EIS. ⁸

Page 12 of 76 SEATAC-400



1 Q. How did the individual companies perform during system emergencies?

- 2 A. The following chart shows total capacity at Reliant's four largest units, Coolwater, Etiwanda,
- 3 Ormond, and Mandalay throughout the duration of the California crisis.⁹



4		In spite of the gravity of the situation during the California crisis, Reliant only achieved average
5		operating rates higher than the highest achieved in 1994 in one month – August 2000.
6	Q.	What were plant availabilities for the five generators for Stage 1, Stage 2, and Stage 3
7		Emergencies?
8	A.	The following charts show the plant performance across the 125 days or ISO declared

^{°(}SEATAC-405).

emergencies.¹⁰

Total AES Generation	MW		
Nameplate Capacity	3878		
Maximum Generation Observed, 2000-2001	3545		······································
чини ничника или или или налагалата и или ила палага стали се си стала стала си се стала стала се стала стала с		% of Capacity	% of Maximum
Average Generation, May 22, 2000 - July 3, 2001	1838	47.4%	51.9%
Average Generation, Stage 1 Emergencies	2035	52.5%	57.4%
Average Generation, Stage 2 Emergencies	2031	52.4%	57.3%
Average Generation, Stage 3 Emergencies	2034	52.4%	57.4%
Average Generation, January 17, 2001	^{••••} 1507	38.9%	42.5%
Average Generation, January 18, 2001	1608	41.5%	45.4%
Average Generation, July 4, 2001 - August 31, 2001	2335	60.2%	65.9%

Total Dynegy Generation	MW		
Nameplate Capacity	2034		
Maximum Generation Observed, 2000-2001	1925		
		% of Capacity	% of Maximum
Average Generation, May 22, 2000 - July 3, 2001	837	41.1%	43.5%
Average Generation, Stage 1 Emergencies	1087	53.4%	56.5%
Average Generation, Stage 2 Emergencies	1067	52.5%	55.4%
Average Generation, Stage 3 Emergencies	1029	50.6%	53.5%
Average Generation, January 17, 2001	1409	69.3%	73.2%
Average Generation, January 18, 2001	1130	55.5%	58.7%
Average Generation, July 4, 2001 - August 31, 2001	865	42.5%	44.9%

¹⁰(SEATAC-402 and 406).

Page 15 of 76 SEATAC-400

Total Duke Generation	MW	÷	
Nameplate Capacity	3325		
Maximum Generation Observed, 2000-2001	3265	······································	
		% of Capacity	% of Maximum
Average Generation, May 22, 2000 - July 3, 2001	2017	60.7%	61.8%
Average Generation, Stage 1 Emergencies	1939	58.3%	59.4%
Average Generation, Stage 2 Emergencies	1845	55.5%	56.5%
Average Generation, Stage 3 Emergencies	1706	51.3%	52.3%
			0.0%
Average Generation, January 17, 2001	1739	52.3%	53.3%
Average Generation, January 18, 2001	1863	56.0%	57.1%
		· · · · · · · · · · · · · · · · · · ·	0.0%
Average Generation, July 4, 2001 - August 31, 2001	1953	58.7%	59.8%

Total Reliant Generation	MW		
Nameplate Capacity	3704		
Maximum Generation Observed, 2000-2001	3411		
		% of Capacity	% of Maximum
Average Generation, May 22, 2000 - July 3, 2001	1714	46.3%	50.3%
Average Generation, Stage 1 Emergencies	1905 ₁	51.4%	55.9%
Average Generation, Stage 2 Emergencies	1869	50.4%	54.8%
Average Generation, Stage 3 Emergencies	1916	51.7%	56.2%
Average Generation, January 17, 2001		70.5%	76.5%
Average Generation, January 18, 2001	2611	70.5%	76.5%
Average Generation, July 4, 2001 - August 31, 2001	1642	44.3%	48.2%

Page 16 of 76 SEATAC-400

Total Southern Generation	MW		
Nameplate Capacity	2698		
Maximum Generation Observed, 2000-2001	2679	· · · · · · · · · · · · · · · · · · ·	i
		% of Capacity	% of Maximum
Average Generation, May 22, 2000 - July 3, 2001	1587	58.8%	59.2%
Average Generation, Stage 1 Emergencies	1732 ⁱ	64.2%	64.7%
Average Generation, Stage 2 Emergencies	1681	62.3%	62.7%
Average Generation, Stage 3 Emergencies	1591	59.0%	59.4%
Average Generation, January 17, 2001	1312	48.6%	49.0%
Average Generation, January 18, 2001	1230	45.6%	45.9%
Average Generation, July 4, 2001 - August 31, 2001	1765	65.4%	65.9%

1 Q. What conclusion do you draw from this operating record?

A. All five generators, at different plants, in different locations, and facing different environmental
 rules all managed to fail to meet peak generation 40% to 50% of the time. Given the incentives
 available for full generation, this is a highly suspicious performance.

5 Q. How likely is it that all of these plants were facing outages during all of the

- 6 emergencies?
- A. Highly unlikely. A basic tool for evaluating complex questions of probability is the Monte Carlo
 model. It is straightforward to use such a model to check whether the operation of these plants
 was consistent with the plant availabilities shown in GADS.
- 10 Q. What is a Monte Carlo model?
- 11 A. Monte Carlo model simulates a large universe of different events in order to get a sense of the
- 12 overall distribution of outcomes. For example, in order to see what the probabilities might be in
- 13 a complex game involving dice, it might be efficient to ask the computer to run thousands of
- 14 different "games" trying a different random set of dice throws for each game.

1 2 Plant availability calculations have often used a similar approach in order to get a sense of the distribution of the availability for a whole portfolio of different power plants.¹¹

3 Q. For what types of problems are "Monte Carlo" studies most often applied?

- Monte Carlo methods are most often applied to problems that defy simple closed analytical Α. 4 solutions, but they are also commonly used to convincingly demonstrate phenomena that may be 5 difficult for reasonably intelligent people to understand in a rigorous mathematical way. Monte 6 7 Carlo is also popular in the teaching of various kinds of mathematics, especially in problems relating to probability theory. Generally, Monte Carlo methods involve four ingredients/steps; 8 9 first, the statement of a real-valued function of several variables, some of them random variables; second, the generation of values for all the variables, including many "draws" from the random 10 variables; third, the calculation of the stated function for every set of values for the variables; and 11 fourth, a statistical analysis of the behavior of the set of function values.¹² 12 13 Q. How did you apply Monte Carlo methods to answer the question of how likely would be the unavailability of 45% of the collective generating capacity of a particular set of 14 power plants on any day? 15 In the instant problem of examining the joint availability factor for a set of generating plants, the 16 Α.
- 17 Monte Carlo steps are implemented as follows:
- 18 First, define the variables and the function of interest. In the instant case, the variables are the

¹¹Exhibit SEATAC-402 and 407.

¹² True Monte Carlo methods implement sophisticated strategies for reducing the variance of estimated values in simulation studies, e.g., stratified sampling. But in common parlance the term has long since come to refer to any simulation study that includes a realistic approach to random phenomena that involves the generation of values that can be treated as samples from a random variable.

1	available generating capacity for each of the plants in a particular time period for which the
2	plants' availability factors are relevant. For a particular day that a plant is not on maintenance
3	outage, a plant can reasonably assumed to be either available or not available, with a likelihood
4	of availability equal to the plant's availability factor. The relevant function is then the total
5	available capacity in the pertinent time period, just the sum of the available capacities of each
6	plant, divided by the total capacities of all the plants, available or not. That is, in a particular time
7	period the value of the fundamental variables – each plant's available capacity – is either the
8	normal capacity of the plant, or, if the plant suffers an outage, zero; and the function of interest is
9	just the proportion that sum is of the total possible capacity of all the plants if they were all
10	available.
11	Second, repeated samples of all the fundamental variables must be generated. In our
12	application, each repetition or trial consists of one complete set of available capacities for the
13	plants. For each plant, this can be accomplished by repeatedly simulating a simple yes-no
14	process that generates yeses with a probability equal to a particular plant's availability factor; if
15	the answer is "yes" then the plant's capacity is available, if "no" then the plants available capacity
16	is zero. For example, a 100 MW plant with a 75% availability factor will offer 100 MW of
17	capacity for, on average, 75 out of 100 occasions that it is called on for service. This kind of
18	behavior is easy to simulate with a computer and can be easily imagined as the throwing of dice
19	or coins, or the operation of simple machines as seen on "Wheel-Of-Fortune."
20	Third, the function of interest is the total capacity available in each time period. Our application
21	is implemented by simply adding up the simulated available capacities of all the plants, once for

- 1 each time period. Some plants are "available" and contribute their total capacity to this sum, 2 while others are "unavailable" and add zero. 3 Fourth, the statistical distribution of the variable of interest is evaluated. In our application, we 4 have a particular interest in the probability that the total available capacity is less than some 5 particular proportion of the total possible capacity. As a statistical statement, we are looking for 6 the value of a probability distribution function at a particular availability percentage. 7 **Q**. Are there other problems that clearly illustrate how this approach works in evaluating the likelihood of complex events? 8 9 Α. An analogous problem is the question of how likely it is to roll ten dice simultaneously, assign a 10 value of zero to a die if it comes up six and a value of one otherwise, add up the values and get a 11 total less than or equal to five. This problem can be solved analytically, but is easily explored by 12 just throwing ten dice many times and tabulating the results. The problem is more difficult to 13 solve analytically if the dice have different numbers of faces – e.g. a mix of normal cubical dice, 14 octrahedral dice, tetrahedral dice – and the values assigned to each die are different functions of 15 how the die falls, and if there are many more dice. In that case, a convincing demonstration can 16 still be made by actually conducting the experiment, throwing the dice many times and keeping 17 tabs on the results. 18 How would this roll-of-the-dice example relate to the study you performed? Q. Α. The capacity availability Monte Carlo study we performed involved ten thousand "throws of the 19
- 20 dice."
- 21 Q. How likely would the real world capacity availability for these plants be if the simple

1assumptions of your Monte Carlo study, as represented by the plant owners, were2true?3A.The actual total availability on many occasions/days for the real plants in the real world was so4much lower than any occasion in our simulation that the assumptions of the simulation must be5called into question. The only relevant assumptions in the simulation were the stated availability6factors. The availabilities must be considerably lower than those stated to get any observations7matching reality at all, let alone with the frequency reported for the relevant historical period.



8 Q. What does the Monte Carlo study show?

9 A. The bell shaped curve to the right shows the distribution of plant operations simulated by running

1		each of the plants ten thousand times. In each iteration the plant is modeled as being available if
2		the random number chosen by the computer is less than the availability rate taken from GADS.
3		Contra Costa 6, for example, is available 82.7% of the time on average, but it will be placed out
4		of service depending on the random number chosen in each game.
5		The blue line is the distribution of generation during Stage 3 Emergencies during the California
6		crisis. Ten thousand iterations provide an average availability in the 85% range. Average
7		availability of the generator's units during Stage 3 Emergencies was a surprisingly low 52.9% of
8		nameplate capacity.
9	Q.	How did you approach the problem of dispatching the units?
10	А.	The first step is to calculate the operating cost for the units for each hour. As opposed to the
11		assumed NOx prices and NOx/kWh ratios, we used actual experienced prices and rates.
12		Natural gas prices were taken from actual market data.
13		Each one of the units purchased by the five generators from SDG&E (San Diego Gas &
14		Electric), SCE (Southern California Edison), and PG&E (Pacific Gas & Electric) are modeled
15		separately. We obtained our NOx prices directly from the RECLAIM bulletin board. When
16		months are missing, we used the average of prices for the remainder of the cycle since the
17		opportunity cost of current use is the loss of the RECLAIM credits in later months.

1 The results are:¹³

	Northern California	Southern California (Outside of SCAQMD)	SCAQMD	Total
	aMW	aMW	aMW	aMW
Forecasted				
Jan-97 to Mar-98	539.93	490.59	498.96	1,529.48
Apr-98 to Apr-00	1,721.49	1,825.26	1759.91	5,306.66
May-00 to Jun-01	3,359.74	3,937.84	3621.50	10,919.07
Jul-01 to Dec-01	2,220.81	2,466.26	1472.16	6,159.22
Jan-02 to Sept-02	1,032.08	1,183.69	945.39	3,161.16
Actual Jan-97 to Mar-98	1,252,64	1,139,20	1060 72	3 452 56
Apr-98 to Apr-00	1.316.20	1.386.62	986.31	3 689 14
May-00 to Jun-01	2.578.61	2.768.38	2452.82	7,799.81
Jul-01 to Dec-01	2,233.29	2,136.41	2273.95	6,643.65
Jan-02 to Sept-02	1,221.76	1,341.16	1311.54	3,874.46
Difference				
Jan-97 to Mar-98	712.71	648.61	561.76	1,923.08
Apr-98 to Apr-00	(405.28)	(438.63)	(773.61)	(1,617.53)
May-00 to Jun-01	(781.13)	(1,169.46)	(1,168.67)	(3,119.26)
Jul-01 to Dec-01	12.49	(329.85)	801.79	484.43
Jan-02 to Sept-02	<u>189,68</u>	<u> </u>	<u>36</u> 6.15	713.30

¹³Exhibit SEATAC-402 and 408

1		Over the period of the crisis, generation from the Big Five units is 3,119 megawatts lower on
2		average than what we would have expected from a decision to dispatch into the market based on
3		a comparison of market prices to plant operating costs. It is interesting to note that the shortfall
4		takes place throughout California, even in areas that were not subject to the NOx market in the
5		L.A. basin.
6	Q.	How does this analysis treat forced outages?
7	Q.	The incomplete accounting of outages at the California ISO as well as the transcripts from AES,
8		Williams, and Reliant do not create much confidence in the reliability estimates provided by either
9		the ISO or the generators.
10		Our approach is exceedingly conservative. We have derated the plants in our study by the
11		corresponding equivalent availability factors (EAFs) from GADS from 1995 to 1999. In
12		practice, this means that we have assumed that the generators were as likely to schedule planned
13		outages during the summer as the winter and to make repairs on-peak as well as off-peak.
14		Clearly, this is not true in the real world.
15	Q.	Are there other conservative elements in your analysis?
16	Α.	Yes. The simple dispatch model we have developed does not consider ramping. In practice, this
17		means that we consistently underestimate off-peak hours where the practice of such units is to
18		maintain a minimum operating level. In our model, we have assumed that the unit can be taken to
19		zero and then returned to full operation. Obviously, these plants ramp up during off-peak in order
20		to generate for high costs during on-peak hours.

1	Q.	How did you model the change in SCAQMD policy towards pricing RECLAIM
2		emissions credits that occurred in January?
3	A.	After discussions with SCAQMD personnel and a careful review of the RECLAIM data, we
4		treated the cost of credits as \$7.50/pound. Since SCAQMD split the market into two parts and
5		allowed electric generators to purchase their requirements over their allocations at \$7.50/pound in
6		January, this is the logical economic cost.
7	Q.	Why were operations at these plants under utility ownership higher than your model
8		predicted?
9	А.	Before April 1, 1998, California's wholesale markets were simpler, but they were not free from
10		market power. Traditionally, three buyers, Pacific Gas and Electric, Southern California Edison,
11		and San Diego Electric and Gas dominated the import market from the Pacific Northwest. On
12		the seller side of the market, over twenty different entities were attempting to sell their non-firm
13		electricity. This is a classic definition of oligopsony $-a$ large number of sellers facing a small
14		number of buyers. Buyers reacted to this market advantage by buying less than they would
15		normally have purchased as part of their negotiating strategy. Thus we would expect the plants to
16		have operated more than a simple dispatch model would predict during this period. After the
17		startup of the ISO and PX, the three utilities no longer had market power, instead they purchased
18		power through the PX and divested the large thermal units.
19	Q.	Have you reviewed the specific case of the Reliant withholding reported in the Reliant
20		transcripts?

Yes. As part of California's divestiture policy, Southern California Edison sold four major plants 21 Α.

to Reliant in 1998. The four plants, Ormond Beach, Etiwanda, Cool Water, and Mandalay,
totaled 3,704 megawatts, approximately 6% of California's generation.
The plants are neither modern nor terribly efficient, but they are representative of a broad class of
similar units across the United States. While much has been made of their age, comparable units
in the North American Electric Reliability Council's Generation Availability Data Set (NERC's
GADS) have a good history with availability in the 80% range. These plants are approximately
the same age as other units in the NERC data.



FERC's February 1, 2001 report summarized Reliant's portfolio as:

			Net Summer	Commercial		
			Capacity	Operating		
Facility	Unit	Туре	(MW)	Date	Age	Location
Ormond Beach	Unit I	Thermal	750	1971	30	California
	Unit 2	Thermal	750	1973	28	
			1,500			
	F 1	•r•1	100	1052	ar	Culifornia
Etiwanda	Unit 1	Thermal	1.52	1955	48 48	Camornia
	Unit 2	Thermal	132	1955	40 28	
			320	1903	00. 90	
			320	1905	30	
	Onto	OI.	120	1909	32	
			1,0.10			
Coolwater	Unit I	Thermal	65	1961	40	California
	Unit 2	Thermal	81	1964	37	
	Unit 3	GTCC	241	1978	23	
	Unit 4	GT CC	241	1978	23	
			628			
Mandalay	Unit 1	Thermal	215	1959	42	California
	Unit 2	Thermal	215	1959	42	
	Unit 3	GT	130	1971	30	
			560			
Ellwood	Unit 1	GT	48	1974	27	California
El Dorado	Unit 1	GT CC	123	2000	1	Nevada
	Unit 2	GTCC	123	2000		
	~~~~~~~~~~~		246 *			
TOTAL MW			4.012			
* Represents Reliant's 50 percent share of a jointly-owned project.						
CO Combined Coulo						
CC - Combined Cycle						

Heat rates for the four large units range from 9,300 MMBTU/kWh to 11,000 MMBTU to kWh. Only one of the plants, Etiwanda, is exposed to the South Coast Air Quality Management District's Reclaim emissions allowances market. Operation of Reliant's

1

2

1		plants during the California crisis was poor, but roughly comparable to its four
2		competitors, Duke, Dynegy, Mirant, and AES/Williams.
3		Public data concerning actual outages is limited. ISO data for half of the crisis (2000) is
4		incomplete. Reliant has released data on their "fleet" showing availability rates of 70% in 2000
5		and 78% in 2001. Obviously, the contrast between the low levels of generation and the relatively
6		high levels of availability is marked.
7	Q.	Have you analyzed the operation of Reliant's units using the dispatch model summarized
8		above?
9	А.	The following chart shows expected and actual generation for Reliant and the other four
10		generators: ¹⁴



The withholding described in the transcripts refers to the reduction in production from 2500 MW

¹⁴Exhibit SEATAC-402 and 409.

on June 19 and 20 to approximately 1000 MW on June 21 and 22. Outages reported to the ISO for June tells an interesting story. According to the ISO reports, the days identified in the FERC settlement were among the best days Reliant plants saw that month.¹⁵



### 4 Q. Were these reductions financially beneficial?

1

2

3

- 5 A. These reduction were not without cost. If Reliant had operated their plants at the rated capacity 6 during on-peak hours on June 22, they would have netted \$1,072,261 in additional profit.
- 7 Operating at less than rated capacity on June 21, cost them an additional \$858,557 in profits.

## 8 Q. Is there evidence that Reliant repeated this withholding behavior?

9 A. Yes. It is relatively easy to check if Reliant frequently made large unexplained shifts in generation

¹⁵Exhibit SEATAC-402 and 409.

over the period of the California crisis. Since we know the changes their generation levels should
have made with respect to electric prices, natural gas prices, and NOx prices, we can easily
identify sudden shifts that can not be explained by these factors. We can expect that major shifts
are unlikely to be explained by a real outage, since this would require multiple units to fail
simultaneously.
The next chart shows large daily shifts in Reliant generation after changes in market conditions

have been considered.¹⁶ For example, a sudden shift in gas prices would normally induce
generators to reduce output. These changes have been factored into the analysis – as have
changes in other critical prices.

Date	Unexplained Reduction In Generation
12/11/2000-12/09/2000	(2,695)
11/27/2000-11/25/2000	(2,097)
06/21/2000-06/20/2000	(1,573)
01/02/2001-01/01/2001	(1,360)
05/22/2000-05/20/2000	(1,105)
11/28/2000-11/27/2000	(1,016)
10/07/2000-10/06/2000	(1,003)
12/13/2000-12/12/2000	(780)
05/28/2001-05/26/2001	(756)
07/15/2000-07/14/2000	(738)
01/04/2001-01/03/2001	(693)
05/04/2001-05/03/2001	(687)
07/08/2000-07/07/2000	(678)
06/01/2001-05/31/2001	(663)
09/01/2000-08/31/2000	(658)
06/28/2001-06/27/2001	(637)
12/04/2000-12/02/2000	(571)
06/03/2000-06/02/2000	(561)

10 As can be readily seen, Reliant generation often exhibited large changes that could not be

explained by market conditions. In each case, Reliant's generation reduction was enormously

¹⁶Exhibit SEATAC-402 and 411.

1		costly by traditional busine	ss standards. Given the transcripts, it is difficult to take Reliant's
2		outage reports at face value	and we know that reported outages on 6/21/2000 were reduced
3		from previous days in June	. The largest single shaft risk is 750 megawatts, so if outages were the
4		answer, the reductions on 1	2/1/2000, 11/27/2000, 6/21/2000, 1/2/2001, 11/28/2000, and
5		12/13/2000 would represent	t forced outages simultaneously at more than one unit. The reduction
6		on 6/21/2000, of course, is	the subject of the transcripts released by FERC.
7	Q.	Do any documents show t	hat Enron practiced "schemes" to manipulate the market?
8	А.	On December 6, 2000, two	junior lawyers working for Enron wrote a memo to Richard Sanders,
9		Enron's regulatory attorney	o for California, describing a long set of schemes and evaluating
10		whether they were illegal. ¹⁷	On May 6, 2002 FERC released three memos that gave an
11		overview of a family of sch	emes designed to take advantage of the ISO's rules.
1 <b>2</b>	Q.	What schemes are identif	ied in the Yoder/Hall memo?
13	А.	The Yoder/Hall memo ide	ntifies a large number of schemes. These include:
14		Fat Boy:	Overscheduling energy to non-existent loads
15		Exports:	Purchasing power in California for external resale
16		Non-firm Export:	Scheduling for congestion charges and then canceling the
17			schedule before flows actually occur
18		Death Star:	Scheduling flows south and then back north in order to
1 <b>9</b>			fraudulently earn congestion payments

¹⁷/Traders' Strategies in the California Wholesale Power Markets/ ISO Sanctions, Christian Yoder and Stephen Hall, December 6, 2000, Exhibit SEATAC-8.

1		Load Shift:	Fraudulently changing schedules to profit from congestion
2			payments
3		Get Shorty:	Selling reserves to the ISO that Enron had not yet procured
4		Wheel Out:	Scheduling through closed transmission for congestion payments
5		Ricochet:	Scheduling power out of California in order to re-import to the
6			state to evade price caps
7		Misrepresenting	
8		Non-firm and firm:	Selling power to California as firm that can be interrupted by the
9			actual supplier
10		Collecting congestion	I
11		payments for	
12		undelivered energy:	Schedules designed to collect congestion payments without actual
13			supplies
14	Q.	Were these schemes only p	practiced by Enron?
15	А.	No. Certain Enron schemes	, like Death Star, were very common. Other schemes, such as Fat
16		Boy, also appear to be very	prevalent.
17	Q.	Was Enron the only party	that provided to FERC a detailed description of the kind of
18		schemes described in the E	Cnron memoranda?
19	А.	No. In an attachment to the	ir PA02-2-000 affidavit, ¹⁸ At least one other party is known to have

¹⁸See Attachment IIB, Exhibit SEATAC-412 (contains protected materials).

1		provided an equally detailed description of several schemes, including Death Star and the sale of
2		phantom ancillary services.
3	Q.	Were there any reasons for confidential treatment of this document?
4	A.	No. The document simply is a restatement of the Enron schemes with somewhat more precision.
5	Q.	What is the significance of the Coral document?
6	А.	It establishes that the understanding of the vulnerabilities of the California ISO and California PX
7		was not reserved for Enron alone. The existence of the document goes far to explain the breadth
8		of certain schemes, such as Death Star.
9	Silve	r Peak
10	Q.	When did the schemes begin?
11	А.	We do not know. The first major scheme for which we have evidence was launched on May 24,
12		1999, when Enron Power Marketing Incorporated (EPMI) submitted four bids into the California
13		Power Exchange (PX) for 2,900 megawatts during on-peak hours. The path identified for the
14		power to be sold was the Silver Peak line from Nevada. Ratings for Silver Peak vary, but the
15		consensus appears to be that the line had a capacity of 15 megawatts. This impossible schedule
16		went largely unnoticed by the California Independent System Operator (ISO), but two
17		complaints spurred an investigation by the PX compliance unit. ¹⁹ The investigation dragged on
18		for twelve months, and, in spite of a finding that Enron had cost consumers \$4.6 million to \$7
19		million, was settled for a fine of \$25,000 and a commitment by Enron to not "substantially repeat"
20		the behavior. We now know that Enron had taken a financial reserve of \$10 million for a scheme

¹⁹California PX Silver Peak Investigation, May 22, 2001, Exhibit SEATAC-422.

they convinced the California PX brought Enron no profits.²⁰ 1 2 **O**. What is "Silver Peak"? 3 Α. The Silver Peak line consists of two 55 kV lines that stretch from the town of Silver Peak 4 5 into California. It was built to facilitate generation at a Nevada geothermal unit. 6 7 While the theoretical landscape of the LA1 ( California ISO allows it to be treated as an 8 intertie, its actual operation is closely tied to 9 this one power project. The line not capable 10



11 of carrying more power than the project's generation.²¹

12 Q. Please describe the Silver Peak scheme.

13 On May 24, 1999, at 6:10 A.M., Enron submitted four bids of 725 megawatts for the heavy load

14 hours of May 25th at prices from \$18 to \$20 per MWh.²² An hour later, the California PX

- 15 notified Enron that it was the successful bidder.²³
- 16 At 7:29 A.M. Enron identified Silver Peak as the delivery point for the energy.²⁴ At 11:17 A.M.
- 17 the California ISO called Enron to ask if the bid (and delivery point) were in error.²⁵ The
- 18 conversation makes it clear that the ISO's reaction had been expected:

²⁰Sch. C Report, Email from Samantha Law to Tim Belden, March 9, 2001, at 5, Exhibit SEATAC-420. ²¹Map available at <u>http://www.caiso.com.</u>

 ²²California PX Silver Peak Investigation, May 22, 2001, at 27, 35, Exhibit SEATAC-422.
 ²³Id. at 27, 35.

²⁴*Id.* at 27, 35.

²⁵ISO Transcript of ISO/Enron call on May 24, 1999, Exhibit SEATAC-415.

1		TIM: Um, there's a there we. just, um we did it because we wanted to do
2		it. And I don't I don't mean to be coy.
3		KAREN: 'Cause, I mean, it's it's it's a I mean
4		TIM: It's probably
5		KAREN: it's a pretty interesting schedule.
6		TIM: It it's how we it makes the eyes pop, doesn't it?
7		KAREN: Um, yeah. I'll probably have to turn it in 'cause it's so odd.
8		TIM: Right. ²⁶
9		The ISO triggered CONG, their congestion model, which, in turn, accepted the adjustment bids
10		filed by Enron. The Power Exchange had provided a balanced schedule to the ISO. Once the
11		congestion on Silver Peak was taken into account, the PX schedule was 2,885 megawatts below
12		projected loads. The ISO balanced the loads by increasing imports, using reserves, and
13		providing considerably higher prices back to the PX. The higher PX prices reduced day-ahead
14		loads. ²⁷
15	Q.	What was the impact of Enron's actions?
16		Since actual loads did not change, the primary impact of the Silver Peak incident was to increase
17		imports and to move loads from the day-ahead market to hour ahead markets and the ISO. The
18		ISO's estimates of the market adjustments were:
19		Source MW

²⁶Id. at 2.

²⁷California PX Silver Peak Investigation, May 22, 2001, at 28, 36, Exhibit SEATAC-422.

1		Needed Adjustment to Silver Peak	2,897		
2		Increased Import from other Branch Groups	1,038		
3		Internal Production Increases	182		
4		Internal Load Decreases	1,676 ²⁸		
5		The line entitled, "Internal Load Decreases," is a misno	omer. The increased price at the PX from		
6		the distortion caused the supply curve to meet the demand curve at a lower level $-1,676$ MW			
7		lower. While this has been labeled as "underschedulin	g" by the California utilities, the situation is		
8		a bit more complex. The California utilities priced the	r bids into the PX based on the opportunity		
9		cost of ISO real time replacement costs. If the costs we	ere too high, as was the case here, the		
10		nature of the PX bid left it for the ISO to make up the o	lifferential from reserves and real time		
11		purchases.			
12	Q.	Were these actions observable?			
13	А.	The ISO market surveillance unit apparently did not no	tice the excursion. However, the market		
14		immediately observed what had happened. ²⁹ The Ener	gy Market Report for the 25 th noted:		
15		R. Speaking of the PX, much of the hubbu	b on Tuesday surrounded the		
16		\$44/MWh congestion adjusted prices. I	Rumors circulated that an		
17		unnamed party had manipulated the PX	on Monday by bidding 3000 MW		

18

of power on a 20 MW line between Nevada and California. Someone

²⁸Analysis of Possible Day-Ahead Congestion Gaming, ISO Market Analysis Department, June 1999, at 3, Exhibit SEATAC-416.

²⁹The ISO Weekly Market Watch's only mention of the Silver Peak incident was a statement that "Price spikes of \$177/MW and \$162/MW occurred on May 25 at hours ending 1600 & 1700 due to significant incremental energy requirements that exceeded 2400 MW," Exhibit SEATAC-417.

1		played a game yesterday which caused everyone's adjustment bid
2		schedules to come into play, and that resulted in the higher prices
3		throughout the system," said one market pundit. Other players did not
4		believe that someone could consciously manipulate PX prices from a
5		UMCP of \$27.25/MWh to an adjusted price of \$44.31/MWh, and
6		blamed human error for the high price. Nonetheless, sources indicated
7		that the PX was going to look into the matter to determine if "market
8		manipulation" had actually taken place. ³⁰
9		In the course of the subsequent investigation of this event, the Power Exchange staff estimated
10		that the Silver Peak incidents cost consumers \$4.6 million to \$7.0 million. They also estimated
11		that Enron lost \$102,000 in the day-ahead market as a result of the imaginary resource bid. ³¹
12	Q.	Was that a reasonable estimate?
13	А.	I do not believe so. We now have evidence that Enron had engineered a considerable profit from
14		this one scheme. Tim Belden's financial reserves for west coast trading are contained in a form
15		called "Schedule C." Schedule C contains reserves for a number of different schemes including
16		selling non-firm energy as firm. It also contains two entries on Silver Peak:
17		Cover potential liability associated with scheduling at Silver Peak on May 24,
18		1999. \$4,000,000

³⁰ Energy Market Report, May 25, 1999, at 1, Exhibit SEATAC-418.

³¹ Report on the Compliance Unit Investigation of Market Events for May 25, 1999, page 5. The PX investigative staff also "accepts Enron's statements that it had no other arrangements outside of the CalPX markets from which it profited financially as a result of its actions," Exhibit SEATC-422.
1		Increase reserve associated with PX schedule at Silver Peak. Reserve for total
2		potential in Day Ahead & Real Time markets, includes actual damages &
3		opportunity cost. $$6,000,000^{32}$
4		The implication is that Enron cleared \$10 million from the scheme, not losing a small amount as
5		they had argued during the PX investigation.
6	Q.	Why, in your opinion, did Enron take the risk of Silver Peak?
7	A.	It is my opinion that this was a "proof of concept" scheme designed to see what happened when
8		energy was removed from the PX markets.
9	Q.	Does the Silver Peak episode resemble any aspect of the subsequent California crisis?
10		No. 14 - 1 1
	А.	Yes. It closely resembles the first day of that crisis – May 22, 2000.
11	А. <b>Q</b> .	Yes. It closely resembles the first day of that crisis – May 22, 2000. Please explain.
11 12	А. <b>Q.</b> А.	<ul> <li>Yes. It closely resemples the first day of that crisis – May 22, 2000.</li> <li>Please explain.</li> <li>In both cases vast amounts of potential on-peak energy were withdrawn from the California PX</li> </ul>
11 12 13	А. <b>Q.</b> А.	<ul> <li>Yes. It closely resemples the first day of that crisis – May 22, 2000.</li> <li>Please explain.</li> <li>In both cases vast amounts of potential on-peak energy were withdrawn from the California PX with a significant impact on energy prices in California, and through surrounding markets, the</li> </ul>
11 12 13 14	А. <b>Q.</b> А.	<ul> <li>Yes. It closely resembles the first day of that crisis – May 22, 2000.</li> <li>Please explain.</li> <li>In both cases vast amounts of potential on-peak energy were withdrawn from the California PX with a significant impact on energy prices in California, and through surrounding markets, the length and breadth of the WSCC. In Silver Peak the shortage was arranged by sending</li> </ul>
11 12 13 14 15	А. <b>Q.</b> А.	<ul> <li>Yes. It closely resembles the first day of that chisis – May 22, 2000.</li> <li>Please explain.</li> <li>In both cases vast amounts of potential on-peak energy were withdrawn from the California PX with a significant impact on energy prices in California, and through surrounding markets, the length and breadth of the WSCC. In Silver Peak the shortage was arranged by sending imaginary power into the California PX. In the course of the May 22, 2000 emergency, a similar</li> </ul>

³²Schedule C Summary as of May 14, 2000, Exhibit SEATAC-420.

1	Enron's traders developed a number of finely tuned schemes that manipulated the California
2	ISO's computer systems in order to receive congestion fees. The schemes appear to be simple
3	commercial fraud since, by design, no actual generation was ever envisaged as running to support
4	the schedules filed with the California ISO. One scheme in particular, the Forney Perpetual
5	Loop, ³³ is designed to create an illusion of power flowing in a circle from John Day in Oregon
6	through Mead in Nevada, through the critical congested pathways in California, without any input
7	of energy whatsoever.
8	Each of these schemes is a subset of the generic scheme, Death Star, where an imaginary
9	schedule is filed with the ISO that elicits payments for the alleviation of congestion. Since the
10	ISO is rule based rather than results based, no actual generation is required for the right to file
11	schedules. The only issues within the ISO pertained to whether the schedules met the rules –
12	even if they failed to meet any engineering logic.
13	Each scheme is based on the fact that schedules are only plans that are filed days and hours
14	before energy flows take place. This allowed Enron to create an imaginary cycle of trades
15	through the ISO. A good analogy to this scheme is the common form of financial fraud known as
16	"check kiting." In this fraud, a con man writes checks between a cycle of bank accounts. The
17	frequent deposits and withdrawals hull the bank into believing that real transactions are taking
18	place. Eventually, the con man withdraws all the deposits at once, leaving the bank to discover
1 <b>9</b>	that recently deposited checks will bounce since the accounts they were written on have been
20	closed.

³³John Forney's Perpetual Loop Diagram, Exhibit SEATAC-421.

1		Enron knew that the schemes had enough counterparties that the ISO would not know that no					
2		energy actually flowed.					
3	Sche	dules and Flows					
4	Q.	Do the Yoder/Hall schemes generally involve "real" flows of electricity?					
5	А.	No. The Yoder/Hall schemes are designed to manipulate schedules - primarily the computer files					
6		depended upon by the California ISO – and not flows.					
7	Q.	Did schemes like Death Star actually change the flows of electricity?					
8	А.	No. A central facet of the California ISO was the attempt to automate as much of this process as					
9		possible. Generators and consumers file schedules a day ahead. The ISO compares these					
10		schedules with transmission constraints and develops a feasible schedule of generation that					
11		matches the capacity of the transmission lines between the generating plants and the ultimate					
12		consumer.					
13		Congestion fees are designed to induce generators to reduce their use of transmission lines that					
14		would otherwise carry flows greater than their rated capacity. Congestion fees are a product of					
15		schedules - no actual electricity flows until real time. In theory, the ISO will have adjusted the					
16		schedules to transmission constraints hours before actual operations commence.					
17		Flows are instantaneous. We measure flows after the fact. If the system works, no congestion –					
18		use of transmission lines over their rated capacities – ever occurs in the real world. Obviously, in					
19		the very rare case when a mistake is made, lines overheat and equipment might fail. This could					
20		lead to wide spread blackouts since failure can easily be catastrophic. If the system looks like it					

1		will be overloading the transmission system, operators will order temporary rotating blackouts of
2		limited size to avoid the possibility of catastrophic failure. This, apparently, is what occurred in
3		the winter of 2000/2001.
4		The California ISO's use of congestion fees to manage schedules is entirely a theoretical
5		operation. The ISO's CONG computer program calculates the degree of congestion and derives
6		the appropriate level of payment to induce generators to adjust their proposed generation
7		schedule to the needs of the transmission system. After CONG has been run and the adjustments
8		to schedules calculated, the operators can enter "real time" knowing that the basic operation of
9		the system is consistent with the physical constraints of the transmission lines.
10	Q.	Are these schemes easy to explain and measure?
11	А.	No. The problem is compounded by the complexity of ISO terminology. The following diagram
12		shows both the ISO's basic areas and the transmission routes that connect them. The specific
13		locations that are central to the Death Star schemes are indicated both in ISO terminology and in
14		more traditional industry defined geographic names.



1	The schedules of importance to Death Star and its related schemes are those that flow
2	over the COI in the north, the flows between San Francisco and Los Angeles (NP-15 and
3	SP-15) and lines to the east which allow imports from the Desert Southwest – Silver
4	Peak, Mead, and Palo Verde. ³⁴

- **Death Stars** 5
- 6 Q.
- Please describe the "Death Star" strategy.
- In essence, a Death Star is any set of schedules that offset each other, using two or more different 7 Α. systems on which to file these schedules. The basic ingredients in a complete "Death Star" are 8
- offsetting import and export schedules on the ISO system, combined with offsetting import and 9

³⁴Map available at <u>http://www.caiso.com.</u>

1	export schedules on another system. While it is possible that this second set of schedules could						
2	go entirely around the ISO system (e.g., scheduling through Utah or Colorado), by far the more						
3	common and convenient approach was to use other existing transmission contracts (ETCs) in						
4	California, such as those owned by various California municipal utilities.						
5	The detailed materials authored by Michael Driscoll on April 5, 2000 describe how the hints in						
6	the Yoder/Hall memorandum actually worked. The following operating details are from his email:						
7	Project Death Star has been successfully implemented to capture congestion relief						
8	across paths 26, 15 & COI.						
9	We input the deals as follows :						
10	1 EPMICAL POOL MEAD230 / MALIN						
11	2. ONE DEAL TICKET, A BUY/RESALE WITH WASHINGTON WP						
12	SELLING AT MALIN, REPURCHASING AT PGE SYSTEM,						
13	(PAYING WWP \$1 DIFFERENTIAL)						
14	3. SELL INDEX FWD TO PGE AT PGE SYSTEM. INPUT AT DOW						
15	JONES MID C INDEX.						
16	4. BUY INDEX FWD FROM PGE AT JOHN DAY AT DOW JONES						
17	MID C INDEX PLUS .90						
18	5. USE EXISTING PGE CONTRACT #146517 FOR TRANSMISSION						
19	FROM JD/MALIN						
20	6. USE EXISTING LADWP TRANSMISSION #292672 FROM						

1	MALIN>MEAD230						
2	Everything will link up, with the buy from PGE(JD) on top, all the trans and						
3	buy/resells in the middle, and the sell to PGE(system) at the end ³⁵						
4	These are instructions on how to enter a Death Star transaction into Enron's scheduling computer						
5	program. Much of the shorthand involves instructions on the entry of the transaction into						
6	Enpower (Enron's California transaction software) or CAPS (software to submit schedules to the						
7	ISO.)						
8	The six steps translated into normal English are as follows:						
9	1. File a schedule over ISO transmission paths from Mead to the California						
10	Oregon Border. ³⁶						
11	2. Washington Water Power (Avista) sells at COB and repurchases at						
12	Portland.						
13	3/4. Enron buys and sells based on Dow Jones Mid C Index.						
14	5. PGE transfers the power to John Day.						
15	6. Transfer the power back to Mead over LADWP existing transmission						
16	rights on the ISO system.						
17	This transaction will make it appear that energy is being exported out of California to the Pacific						
18	Northwest. ³⁷ This will "capture" congestion fees at Path 15, Path 26, and the California Oregon						
	³⁵ The FINAL PROCEDURES FOR DEATH STAR, disregard the other 2 emails, Michael Driscoll, May 5, 2000. Exhibit SEATAC-423.						

³⁶Malin is the physical location of the substation that connects PGE and BPA's 500 kV lines with California. Mead (not "Lake Mead") is a market hub in Nevada.

³⁷An interesting facet to each of these schemes is that Enron was certain that the ISO would not connect the dots in these transactions. This is all the more surprising since the ISO schedules both sides of the transaction.







Figure 18 Example Death Star Transactions

Only the portions at Mead and within Oregon are outside of the ISO's scheduling. ³⁸Schemes Death Star Workpapers, Exhibit SEATAC-426.

# Page 45 of 76 SEATAC-400

1		A key objective of this strategy was to receive fees from the ISO for relieving congestion, without
2		having to provide any actual electricity at all. The ISO charges congestion fees to parties
3		scheduling power in the congested direction, and pays those fees to parties scheduling power in
4		the opposite direction. The holders of existing transmission contracts are exempt from congestion
5		fees. Therefore, when a scheduling coordinator schedules power in the congested direction using
6		the system of an ETC holder, and simultaneously schedules power in the opposite direction on the
7		ISO's system, that scheduling coordinator will receive payments from the ISO, and will pay the
8		ISO nothing.
9	Q.	Have you been able to identify instances in which Death Stars actually occurred?
10	А.	Some of the most valuable transmission contracts are held by the Los Angeles Department of
11		Water and Power (LADWP). By comparing the information from LADWP's scheduling files
12		and the ISO's scheduling records, it is possible to match up transactions with offsetting schedules
13		that match this profile.
14	Q.	Can you describe the steps involved?
15	А.	Specifically, to find LADWP transactions that match the definition of a Death Star, I developed a
16		mapping from LADWP's definitions of tie-points to the ISO's definition. That made it possible to
17		match imports on one system to exports on another. I also developed a mapping of the ISO's
18		abbreviations for scheduling coordinator to LADWP's codes for agents. This made it possible to
19		identify when the same party was scheduling power on both systems. I eliminated schedules for

2

ancillary services, because I wanted to match only those transactions that were eligible to receive payment in the event that a given line was congested.

I then searched the data for transactions that matched imports on the LADWP system with 3 exports on the ISO system, by date, hour, scheduling coordinator, and tie-point. Such a match 4 5 would meet the definition of a half Death Star (as described below). I also searched for the opposite case, i.e., for transactions that matched exports on the LADWP system with imports 6 7 from the ISO system, by date, hour, scheduling coordinator, and tie-point. Such matches would 8 also meet the definition of a half Death Star. Combining the results of these two searches by date, 9 hour, and scheduling coordinator yields matches that meet the definition of a full Death Star. Occassionally, as in the case with Enron, I included more than one scheduling coordinator at a 10 time to see if they were acting together. It is clear from this analysis (as further described below) 11 12 that Enron and Portland General Electric were working together on transactions that match the 13 definition of a Death Star.

When I could not find accurate matches, I dropped information from the dataset, so there are undoubtedly more. To avoid double counting, I generally looked only at the hour-ahead market, although it is quite possible to have a Death Star in both the day-ahead and hour-ahead markets for the same date, time, and tie-point.

_ -

## 18 Q. What is the source of the LADWP scheduling records you used for this purpose?

19 A. I used files³⁹ called "All Schedules and Prices for 2000.csv" and "All Schedules and Prices for

¹⁻¹⁻²⁰⁰¹ to 9-6-2001.csv" provided by LADWP to the California Senate Select Committee to

³⁹LADWP Transaction Data, First Quarter 1997 through September 6, 2001, Exhibit SEATAC-424.

1		Investigate Price Manipulation of the Wholesale Energy Market. These files include detailed
2		records of wholesale power transactions between LADWP and its counterparties involving use of
3		LADWP transmission assets. Each record shows the date, counterparty, type of transaction (e.g.,
4		purchase, sale, wheeling), tie-points at which the power entered and/or exited LADWP's system,
5		various accounting information, hourly volumes, and, in some cases, hourly prices.
6	Q.	What is the source of the ISO scheduling records you used for this purpose?
7	А.	I used quarterly files ⁴⁰ called "Imp_Exp_Sch_2000Q2.csv" through
8		"Imp_Exp_Sch_2001Q4.csv," provided by the ISO to the California Senate Select Committee to
9		Investigate Price Manipulation of the Wholesale Energy Market. These files include detailed
10		records of the schedules filed for imports and exports from the ISO system in the day-ahead,
11		hour-ahead, and real-time markets. Each record shows the scheduling coordinator, date, hour,
12		market type (i.e., day-ahead, hour-ahead, or real-time), designation of import or export, tie point,
13		interchange ID, energy type (e.g., firm, non-firm, wheeling), external control area to/from which
14		the power is scheduled, various accounting information, volume, adjustments to volume based on
15		congestion model output, and prices.
16	Q.	Are the schedules filed at the ISO and LADWP subject to the FERC confidentiality
17		orders?
18	А.	No. The California Senate Select Committee has released this information as part of their
1 <b>9</b>		investigation into Enron's activities during the California crisis.
20	Q.	Can you provide an example of such offsetting transactions?

⁴⁰CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

1	А.	Yes. Table 1 shows hourly transactions scheduled by Enron in the ISO Hour-Ahead market for
2		April 15, 2000. ⁴¹ As we can see, Enron scheduled an import of 24 MW for one hour (the hour
3		ending at 12:00 noon) at Mead. For each of the hours ending between 13:00 (1:00 PM) and
4		midnight, they scheduled 24 MW to be imported at Palo Verde. For each of the hours ending
5		between noon and midnight, they also scheduled an export of 24 MW at Malin. In effect, they
6		told the ISO they would bring 24 MW into California from Nevada and Arizona, ship it across the
7		state, and export it at the California-Oregon border.

٤		•	
2	٩	i	

			Tra	nsactions (MV	V)
Scheduling		Hour	Import at	Import at	Export at
Coordinator	Date	Ending	Mead	Palo Verde	Malin
EPMI	4/15/2000	12	24	0	24
EPMI	4/15/2000	13	0	24	24
EPMI	4/15/2000	14	0	24	24
EPMI	4/15/2000	15	0	24	24
EPMI	4/15/2000	16	0	24	24
EPMI	4/15/2000	17	0	24	24
EPMI	4/15/2000	18	0	24	24
EPMI	4/15/2000	19	0	24	24
EPMI	4/15/2000	20	0	24	24
EPMI	4/15/2000	21	0	24	24
EPMI	4/15/2000	22	0	24	24
EPMI	4/15/2000	23	0	24	24
EPMI	4/15/2000	24	0	24	24

# Table 1: ISO Side of Enron Death Star Transactions for 4/15/200042

⁴¹*Id.* ⁴²Schemes Death Star Workpapers, Exhibit SEATAC-426.

1	What they were not telling the ISO was that at the same time, using LADWP's transmission rights,
2	they were scheduling this same transaction in reverse. Table 2 shows hourly transactions
3	scheduled by Enron on the LADWP system. ⁴³ As we can see, Enron scheduled a wheeling
4	transaction for one hour (the hour ending at 12:00 noon) to import 24 MW at Malin, and to export
5	24 MW at Mead. For each of the hours ending between 13:00 and midnight, they scheduled a
6	wheeling transaction to import 24 MW at Malin, and to export 24 MW at Palo Verde. In effect,
7	they told LA they would bring 24 MW into California from Oregon, ship it across the state, and
8	export it to Nevada and Arizona. This transaction exactly offsets, hour by hour and MW by MW,
9	the transaction they filed along the same paths at the ISO.

⁴³LADWP Transaction Data, First Quarter 1997 through September 6, 2001, Exhibit SEATAC-424.

			Transactions (MW)				
1		Hour	Wheel from	Wheel from			
Agent	Date	Ending	Malin to Mead	Malin to Palo Verde			
EPM	4/15/2000	12	24	0			
EPM	4/15/2000	13	0	24			
EPM	4/15/2000	14	0	24			
EPM	4/15/2000	15	0	24			
EPM	4/15/2000	16	0	24			
EPM	4/15/2000	17	0	24			
EPM	4/15/2000	18	0	24			
EPM	4/15/2000	19	0	24			
EPM	4/15/2000	20	0	24			
EPM	4/15/2000	21	0	24			
EPM	4/15/2000	22	0	24			
EPM	4/15/2000	23	0	24			
EPM	4/15/2000	24	0	24			

## Table 2: LADWP Side of Enron Death Star Transactions for 4/15/200044

1

#### 2 Q. If these transactions offset, did Enron make any money doing this?

3 A. Yes. Table 3 shows the congestion prices for the Hour Ahead market on the relevant ISO

- 4 "Branch Groups."⁴⁵ The branch group called "COI_BG" includes Malin. At the time of these
- 5 offsetting transactions, the ISO was effectively paying scheduling coordinators to schedule exports
- 6 at Malin to relieve congestion. For example, during the first hour of the transactions outlined in

⁴⁴Schemes Death Star Workpapers, Exhibit SEATAC-426.

⁴⁵Congestion prices for this date and hour are available at:

http://www.caiso.com/marketops/OASIS/pubmkt2.html. At this URL, the user has the option of picking the appropriate date and hour, then select the link labeled "21: Hour Ahead Branch Group."

2

3

4

5

Tables 1 and 2 above, Enron would have received \$29 per MWk for scheduling an export at Malin on the ISO system. Table 3 also summarizes the total amount of revenue Enron should have received that day, according to these publicly-available sources. For the simple expedient of filing these schedules with the ISO and LADWP, we conclude that the ISO paid Enron \$6,629.52.

Table 3: Revenues from Enron Death Star Transactions for 4/15/2000⁴⁶

Scheduling		Hour	Export at	Co	ongestion	Total
Coordinator	Date	Ending	Malin		Price	Revenue
EPMI	4/15/2000	12	24	\$	29.00	\$ 696.00
EPMI	4/15/2000	13	24	\$	31.00	\$ 744.00
EPMI	4/15/2000	14	24	\$	28.99	\$ 695.76
EPMI	4/15/2000	15	24	\$	20.00	\$ 480.00
EPMI	4/15/2000	16	24	\$	20.00	\$ 480.00
EPMI	4/15/2000	17	24	\$	20.00	\$ 480.00
EPMI	4/15/2000	18	24	\$	22.38	\$ 537.12
EPMI	4/15/2000	19	24	\$	20.00	\$ 480.00
EPMI	4/15/2000	20	24	\$	20.00	\$ 480.00
EPMI	4/15/2000	21	24	\$	21.92	\$ 526.08
EPMI	4/15/2000	22	24	\$	19.00	\$ 456.00
EPMI	4/15/2000	23	24	\$	23.94	\$ 574.56
EPMI	4/15/2000	24	24	\$	-	\$ -
						\$ 6,629.52

⁴⁶Schemes Death Star Workpapers, Exhibit SEATAC-426.

Page 52 of 76 SEATAC-400

2	А.	No.
3	Q.	Didn't Enron have to show the ISO where this power was going?
4	А.	Technically, Enron needed to show there was a source and a sink for the power being scheduled.
5		Since the power was being imported and exported from the ISO system, Enron needed to explain
6		where the power came from, and where it was going. For this step, for this set of transactions,
7		Enron made use of its subsidiary, Portland General Electric (PGE). Table 4 ⁴⁷ shows the set of
8		transactions undertaken by PGE on 4/15/2000, at the same times as those shown in Tables 1
9		through 3. In this table, we can see the set of schedules in the Northwest used to "cap" the Death
10		Star transactions. Enron sells 24 MW to Washington Water Power (WWP) at COB. WWP sells
11		24 MW to PGE at COB. (This step appears to have been used to avoid affiliate trading
12		restrictions between Enron and PGE.) PGE takes delivery on the power into its own system.
13		WWP buys 24 MW from PGE on PGE's system. WWP sells 24 MW to Enron on PGE's
14		system. Enron moves the power to John Day, for delivery back to Malin on the LA system.

Q. Did Enron have to deliver any electricity to earn this payment?

⁴⁷Portland General Electric Co. Affidavit, PA02-2-000, May 22, 2002, at 192, 196, Exhibit SEATAC-427.

# Page 53 of 76 SEATAC-400

	!					Table 4	I.				:	
Date	Hour Ending	MW	Initial Control Area	Marketer	Marketer	Marketer	Sink- Source Control Area	Marketer	Marketer	Marketar	Marketer	Sink Control Area
4/15/2000	12	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @SYS	PGE@ SYS	EPMI @JD	LADWP
4/15/2000	13	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @SYS	PGE@ SYS	EPMI @JD	LADWP
4/15/2000	14	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @SYS	PGE@ SYS	EPMI @JD	LADWP
4/15/2000	15	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @SYS	PGE@ SYS	EPMI @JD	LADWP
4/15/2000	16	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @SYS	PGE@ SYS	EPMI @JD	LADWP
4/15/2000	17	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @Sys	PGE@ SYS	EPMI @JD	LADWP
4/15/2000	18	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @SYS	PGE@ SYS	EPMI @JD	LADWP
4/15/2000	19	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @Sys	PGE@ SYS	EPMI @JD	LADWP
4/15/2000	20	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @SYS	PGE@ SYS	EPMI @JD	LADWP
4/15/2000	21	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @SYS	PGE@ SYS	EPMI @JD	LADWP
4/15/2000	22	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @SYS	PGE@ SYS	E:PMI @JD	LADWP
4/15/2000	23	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @Sys	PGE@ SYS	E.PMI @JD	LADWP
4/15/2000	24	24	CAISO	EPMI @COB	WWP @COB	PGE@ COB	PGE SYS	WWP @SYS	EPMI @SYS	PGE@ SYS	EPMI @JD	LADWP
Key: JD=John Day; PGE SYS=PGE Transmission System; COB=California Oregon Border												

Page 54 of 76 SEATAC-400

# 1 Q. Was this difficult for Enron to execute?

1	А.	Not at all. Despite the number of steps involved, this scheme, once invented, was apparently quite
2		simple to execute. Each of these transactions can be completed in a minute or two by a competent
3		trader. So for the investment of a few minutes' time, Enron was able to pocket hundreds,
4		thousands, or tens of thousands of dollars.
5		An even more interesting set of transactions took place on 5/5/2000. On that day, PGE's affidavit
6		shows ⁴⁸ PGE doing a 45 MW "top half" transaction from hour-ending 12 through hour-ending 17.
7		On that day, PGE also filed an LADWP schedule to wheel power from COB to Mead 45 MW
8		from hour 12 through hour 16. For hour ending 17, Enron filed a single additional hour for the
9		same path, and the same number of megawatts. On the same day, for hours 12 through 17, Enron
10		filed exactly offsetting ISO schedules import 45 MW at Mead, export 45 MW at COB. This
11		set of transactions speaks volumes about how tightly their trading desks were integrated. We can
12		envision no way that this set of transactions could have taken place without close coordination
13		between the two companies and the full knowledge of the implications of the transactions being
14		known to PGE staff and management.
15		Table 5 presents several more examples of Enron's Death Star transactions during the summer of

2000.

				CAISO	1		LADWP	
Date	Time	MW	Party	From	То	Party	From	То
6/6/2000	14-15	40	EPMI	COB	Mead	EPMI	Mead	COB
6/13/2000	17-20	45	EPMI	COB	Mead	EPMI	Mead	COB
7/14/2000	15-19	35	EPMI	COB	Palo Verde	EPMI	Palo Verde	COB
7/15/2000	16-17	35	EPMI	COB	Palo Verde	EPMI	Palo Verde	COB
7/17/2000	16-21	45	EPMI	COB	Palo Verde	EPMI	Palo Verde	COB
8/2/2000	11,13-20	25	EPMI	NOB	Mead	EPMI	Mead	NOB
8/11/2000	12-17	45	EPM	COB	Mead	EPMI	Mead	COB
8/14/2000	13-19	45	EPMI	COB	Mead	EPMI	Mead	COB
8/15/2000	12-15	45	EPMI	COB	Mead	EPM	Mead	COB
8/17/2000	1 <b>1-18</b>	45	EPMI	COB	Mead	EPMI	Mead	COB
8/18/2000	11-18	45	EPMI	COB	Mead	EPMI	Mead	COB
8/19/2000	14	45	EPMI	COB	Mead	EPMI	Mead	COB
8/21/2000	12-19	45	EPMI	COB	Mead	EPMI	Mead	COB
8/22/2000	13-19	45	EPMI	COB	Mead	EPMI	Mead	COB
9/7/2000	17-20	45	EPMI	COB	Mead	EPM	Mead	COB

#### Table 5: Example Enron "Death Star" Events, Summer 2000⁴⁹

-	
_	
~	

1

#### Q. Did Enron have a system for keeping track of its Death Star transactions?

3 A. Apparently so. The ISO requires that the scheduling coordinator provide an "Interchange ID" as

4 part of its methods for identifying schedules. Enron often used suggestive entries for interchange

5 ID values. Some are obscure (e.g., "CISO_EPMI_5001"), but others are far more transparent.

- 6 In the example provided above (4/15/2000), the interchange ID's used include
- 7 CISO_EPMI_FORNEY, and EPMI_CISO_DANNY. Forney is almost certainly Enron trader
- 8 John Forney, inventor of Forney's Perpetual Loop. Mr. Forney appears in another transaction
- 9 under the name "FORNDOG." Other pairs of transactions include portions of interchange ID
- 10 values such as "KING" and "QUEEN," "BASS" and "TROUT," "VW" and "JETTA," "BERT"
- 11 and "ERNIE," and the self-explanatory "DEATH" and "STAR."

#### 12 Q. Are all of these steps necessary to earn congestion revenues through offsetting

⁴⁹Schemes Death Star Work Papers, Exhibit SEATAC-426.

### 1 schedules?

A. No. I said earlier that the term Death Star was applied to both a specific scheme (as described
above), and to a family of schemes. As we have reviewed the ISO and LA data, it is clear that a
"half Death Star" will accomplish much the same goal.

# 5 Q. Please describe what you mean by a "half Death Star."

- 6 A. In a half Death Star, a scheduling coordinator files a schedule with the ISO to import power at a
- 7 given tie point, and files an offsetting schedule on LADWP's system to export power at the same
- 8 tie point (or vice versa). Figure 2 shows how two different versions of a half Death Star can
- 9 work.

# Figure 2: Example Half Death Star Transactions⁵⁰



2	Q.	Did you find examples of this type of transaction as well?
3	А.	Yes. For example, on June 17, 2000, during the hour ending at 5:00 PM, Enron scheduled an
4		export of 50 MW at Malin on the ISO system. ⁵¹ For the same hour, PGE scheduled an import of
5		50MW at Malin on the LA system. ⁵²
6		In addition to the example above, it is not even necessary for the amount of power scheduled in
7		each direction to match. For example, if the scheduling coordinator schedules 50 MW in one
8		direction and 30 MW in the other, this can be considered a 30 MW half Death Star.

⁵⁰Schemes Death Star Workpapers, Exhibit SEATAC-426.

⁵¹LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

#### 1 Q. Is this the only example of a half Death Star you found?

2 A. No, actually we found tens of thousands, looking at the period between January 1, 2000 and

3 September 6, 2001.⁵³ Table 6 provides the number of matching transactions we detected just

- 4 looking at some of the parties named in various FERC investigations. The number of transactions
- 5 given here represents the hour-ahead schedules at a given tie point, date, and hour matching the
- 6 description of a half Death Star provided above. Given that the universe of Death Stars are so
- 7 large, we could have taken a much longer list of scheduling coordinators than these. This list was
- 8 based on the major generators and several other major market participants.

9

Table 6: Half Death Star Transactions for Selected Scheduling Coordinators⁵⁴

Party	In [!]	Out
AEP	1025	5
Coral	218	826
Duke	1059	194
Dynegy	16	0
Enron	6169	3369
Idaho Power	491	6930
Reliant	24	1291
Powerex	5592	12269
Mirant	634	323
Williams	254	8306

## 10 Q. Can you provide an example of how AEP filed schedules that match the description of

- 11 a half Death Star?
- 12 A. Yes. We found over 1000 tie-point-hours of such transactions.⁵⁵ On July 21, 2000, AEP

⁵³Id.

⁵⁴Schemes Death Star Workpapers, Exhibit SEATAC-426.

⁵⁵LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv,

Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

1		scheduled an import of 50 MW at Palo Verde on the ISO system for the hour ending at 7:00
2		AM. ⁵⁶ For the same date and time, they scheduled an export of 25 MW on the LADWP
3		system. ⁵⁷ This pair of transactions meets the definition of a 25 MW half Death Star.
4	Q.	Can you provide an example of how Coral filed schedules that match the description of
5		a half Death Star?
6	А.	Yes. We found over 1000 tie-point-hours of such transactions. ⁵⁸ On April 27, 2000, Coral
7		scheduled an import of 50 MW at Palo Verde on the ISO system for the hour ending at
8		16:00.59 For the same date and time, they scheduled an export of 50 MW on the LADWP
9		system. ⁶⁰ This pair of transactions meets the definition of a 50 MW half Death Star.
10	Q.	Can you provide an example of how Duke filed schedules that match the description of
11		a half Death Star?
12	А.	Yes. We found over 1000 tie-point-hours of such transactions. ⁶¹ On July 5, 2000, Duke
13		scheduled an import of 150 MW at Palo Verde on the ISO system for the hour ending at 9:00
14		AM. ⁶² For the same date and time, they scheduled an export of 50 MW on the LADWP

⁵⁶CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁵⁷LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424.

⁵⁸LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibi: SEATAC-425.

⁵⁹CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425. ⁶⁰LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv,

Exhibit SEATAC-424.

⁶¹LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2001, Exhibit SEATAC-424.

⁶²CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

1		system. ⁶³ This pair of transactions meets the definition of a 50 MW half Death Star.
2	Q,	Can you provide an example of how Dynegy filed schedules that match the description
3		of a half Death Star?
4	Α.	Yes. We found 16 tie-point-hours of such transactions. ⁶⁴ On July 12, 2000, Dynegy
5		scheduled an import of 25 MW at Palo Verde on the ISO system for the hour ending at 11:00
6		AM. ⁶⁵ For the same date and time, they scheduled an export of 25 MW on the LADWP
7		system. ⁶⁶ This pair of transactions meets the definition of a 25 MW half Death Star.
8	Q.	Can you provide an example of how Idaho Power filed schedules that match the
9		description of a half Death Star?
10	Α.	Yes. We found over 7000 tie-point-hours of such transactions. ⁶⁷ On March 12, 2001, Idaho
11		Power scheduled an export of 100 MW at Malin on the ISO system for the hour ending at
12		7:00.68 For the same date and time, they scheduled an import of 70 MW on the LADWP
13		system. ⁶⁹ This pair of transactions meets the definition of a 70 MW half Death Star.

⁶⁸CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁶³LADWP All Schedules and Prices 2000 .csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424.

⁶⁴LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁶⁵CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁶⁶LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424.

⁶⁷LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-424.

⁶⁹LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424.

1	Q.	Can you provide an example of how Powerex filed schedules that match the description
2		of a half Death Star?
3	А.	Yes. We found over 17000 tie-point-hours of such transactions. ⁷⁰ On May 1, 2001, Powerex
4		filed an export of 50 MW at Malin on the ISO system for the hour ending at 15:00.71 For the
5		same date and time, they scheduled an import of 50 MW on the LADWP system. ⁷² This pair of
6		transactions meets the definition of a 50 MW half Death Star.
7	Q.	Can you provide an example of how Reliant filed schedules that match the description
8		of a half Death Star?
9	А.	Yes. We found over 1000 tie-point-hours of such transactions. ⁷³ On June 29, 2000, Reliant
10		scheduled an export of 114 MW at Mead on the ISO system for the hour ending at 19:00.74
11		For the same date and time, they scheduled an import of 54 MW on the LADWP system. ⁷⁵
12		This pair of transactions meets the definition of a 54 MW half Death Star.
13	Q.	Can you provide an example of how Mirant filed schedules that match the description
14		of a half Death Star?

⁷⁰LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁷¹CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁷²LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424.

⁷³LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁷⁴CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁷⁵LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424.

1	А.	Yes. We found over 900 tie-point-hours of such transactions. ⁷⁶ On August 17, 2000, Mirant
2		scheduled an export of 25 MW at Palo Verde on the ISO system for the hour ending at
3		14:00. ⁷⁷ For the same date and time, they scheduled an import of 25 MW on the LADWP
4		system. ⁷⁸ This pair of transactions meets the definition of a 25 MW half Death Star.
5	Q.	Can you provide an example of how Williams filed schedules that match the
6		description of a half Death Star?
7	A.	Yes. We found over 8000 tie-point-hours of such transactions. ⁷⁹ On January 8, 2001,
8		Williams scheduled an export of 100 MW at Mead on the ISO system for the hour ending at
9		22:00. ⁸⁰ For the same date and time, they scheduled an import of 75 MW on the LADWP
10		system. ⁸¹ This pair of transactions meets the definition of a 75 MW half Death Star.
11	Q.	Are these schemes inter-regional?
12	А.	Yes. The basic premise of these schemes is to take advantage of the ISO's congestion
13		management methodology by filing circular schedules that pass through the ISO to another
14		control area. ⁸² In practice, thousands of these schedules involve Death Stars that rotate

⁷⁶LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

 ⁷⁷CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.
 ⁷⁸LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv,

Exhibit SEATAC-424.

⁷⁹LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁸⁰CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁸¹LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424.

⁸²Traders' Strategies in the California Wholesale Power Markets/ ISO Sanctions, Christian Yoder and Stephen Hall, December 6, 2000, Exhibit SEATAC-8.

1 "power" through the Pacific Northwest.⁸³

2	Q.	Has the ISO undertaken its own investigation into detecting Death Stars?
3	А.	Yes. In December, 2002, the ISO released a report, dated 10/4/2002, from its Market
4		Analysis Group. ⁸⁴ This report included analysis of several of the Enron schemes, including
5		Death Stars. In January, the ISO updated their calculations. This report was posted on the
6		ISO Web site. In addition, it was provided to the California Senate Select Committee
7		mentioned above.
8	Q.	Have you reviewed the report provided by the ISO describing its efforts to detect
9		Death Stars?
10	А.	I have. The methods described in the report ⁸⁵ may detect certain types of Death Star
11		transactions, but will almost certainly miss a great many more. In particular, the report states
12		that:
13		The potential frequency and financial gains from circular schedules were
14		analyzed by identifying import/export schedules (of equal quantities) by the
15		same SC that generated congestion revenues from counterflows on interties
16		and/or internal paths within the ISO. It should be noted that this approach may
17		underestimate circular schedules since the analysis only includes import/export
18		schedules that can be matched because they are of (approximately) equal

⁸³LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424; CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.

⁸⁴Analysis of Trading and Scheduling Strategies Described in Enron Memos, California ISO, Department of Market Analysis, 10/4/2002, Exhibit SEATAC-67.

1		quantities by the same SC. ⁸⁶
2		The report correctly identifies two deficiencies in the ISO's methodology. First, the ISO
3		method matches on MW quantities, so any party attempting to hide its Death Star transactions
4		by combining them with other transactions will be missed. Second, the ISO method requires
5		matching schedules to be filed by the same scheduling coordinator. While this is usually a good
6		assumption, Enron and PGE were separate scheduling coordinators, and sometimes filed
7		schedules that offset one another. To the extent this excerpt from the report is accurate,
8		however, the more important deficiency is that the ISO method completely ignores the case of
9		half Death Stars, requiring that both an import and an export appear in the ISO's records.
10	Q.	Even though they may have missed some, did the ISO find many potential Death Star
11		transactions?
12	А.	Yes. The following table ⁸⁷ is reproduced from the ISO report; this table provides a summary of
13		the ISO's work on Death Star transactions.

		-	•	-			
	SC_ID Name	1998	1999	2000	2001	2002	Total
•	CRLP Coral Power, LLC			\$1,366,933	\$1,279,190	\$1,229,360	\$3,875,484
i	EPMI ENRON Power Marketing Inc		\$84,148	\$1,039,960	\$1,673,440		\$2,797,548
	SETC Sempra Energy Trading		\$87,746	\$1,190,556	\$237,161	\$133,960	\$1,649,422
	PWRXBritish Columbia Power Exchange			\$44,779	\$329,732	\$710,162	\$1,084,673
'	WESCWIIIIams Energy Services		\$856,597	\$43,907	\$15,047	\$50,731	\$966,283
•	CAL1 Cargill Alliant, LLC			\$1,025	\$14,289	\$877,964	\$893,278
	APX1 Automated Power Exchange, Inc				\$679,500	\$2.662	\$682,162
	IPC1 Idaho Power Company			\$617,116	\$51,949		\$669,065
	PAC1 PacificCorp	\$413,325	\$20,558		\$65,228	\$25,75?	\$524,869
	SCEM Mirant			\$54,436	\$146,243	\$295.658	\$496,337
	DETM Duke Energy Trading	\$64,018	\$8,294	\$95,340	\$26,465	\$21,535	\$215,651
;	ANHM City of Anahelm			\$136,725	\$13,832		\$150,557
	CALP Calpine Energy Services				\$4,376	\$127,984	\$132,360
	APS1 Arizona Public Service Company		\$90,895	\$36,101			\$126,996
	MID1 Modesto irrigation District		\$34,398	\$24,358	\$20,847	\$326	\$79,929
	MSCG Morgan Stanley Capital Group				\$36,614		\$36,614
	AEPS American Electric Power Service					<b>\$19,48</b> 1	\$19,481
ł	APX4 Automated Power Exchange				\$6,675	\$12,052	\$18,727
;	AQPC Aquila Power Corporation			\$6,288			\$6,288
•	PSE1 Puget Sound Energy			\$1,815			\$1,815
	RVSD City of Riverside		\$1,501	\$0			\$1,501
	Grand Total	\$477,343	\$1,184,151	\$4,659,341	\$4,600,587	\$3,507,633	\$14,429,055

# Table 2. Total Congestion Revenues from Counterflows Created by Import/Export Schedules (Matched by MW Amount) by SC

Note: Includes all import/export combinations by the same SC (matched by MW amount) that earned net congestion revenues from counterflows on interties and internal ISO paths. The ISO does not have sufficient information to determine if these schedules represent actual physical sources and sinks that mitigated congestion, or are the type of "circular" schedule with not physical source and sink, such as the Death Star scheme described in the Enron memos.

#### 1 Q. Do you have examples of transactions that the ISO may have missed?

ļ

A. Yes. The example I gave above for June 17 at the hour ending at 17:00 is not identified in the ISO
data. This event is particularly interesting, since the congestion price at Malin for that hour was
\$685.09. The 50 MW half Death Star filed by Enron and PGE provided them with over \$34,000
in revenue in a single hour that day.
Another example of a half Death Star not found in the ISO report is found on 10/21/2000 in the
hours ending at 19:00 and 20:00. During those two hours, Enron scheduled an export of 50 MW

1		at Palo Verde, while the Palo Verde branch group was congested in the import direction. ⁸⁸ At the
2		same time, Enron scheduled an import of 50 MW at Palo Verde on the LADWP system. ⁸⁹ The
3		net effect to relieving an true congestion was, of course, zero, but the ISO had to pay Enron over
4		\$1,500 just the same. ⁹⁰
5		The point here is that the ISO method, if we understand it correctly, is bound to miss almost all half
6		Death Stars, because it is not designed to catch them. The ISO's method, according to the
7		description found in the report, ⁹¹ will also miss transactions in which the megawatt volumes do not
8		match. By missing what appears to be the majority of all Death Star and half Death Star
9		transactions, we can safely conclude that their estimates of the dollar impact are too low as well.
10	Q.	Can you estimate the dollar impact of the Death Star and half Death Star schemes?
11	А.	No.
12	Q.	Why not?
13	А.	I don't have the data necessary to prepare an accurate estimate.
14	Q.	Was such data requested from the ISO?
15	А.	The ISO simply replied that these schemes were irrelevant to the question of refunds. The request
16		and complete ISO response to our request was as follows:

 ⁸⁸CAISO Transaction Data, Third Quarter 1998 through Third Quarter 2002, Exhibit SEATAC-425.
 ⁸⁹LADWP All Schedules and Prices 2000.csv and All Schedules & Prices for 1-1-2001 to 9-6-2001.csv, Exhibit SEATAC-424.

⁹⁰Congestion prices for this date and hour are available at: http://www.caiso.com/marketops/OASIS/pubmkt2.html. At this URL, the user has the option of picking the appropriate date and hour. Then select the link labeled "21: Hour Ahead Branch Group."

⁹¹Analysis of Trading and Scheduling Strategies Described in Enron Memos, California ISO, Department of Market Analysis, 10/4/2002, Exhibit SEATAC-428.

# 1 TAC/CAISO 2.2

2	Please refer to the document entitled Analysis of Trading and Schedul			
3	3 Strategies Described in Enron Memos, a report by California ISO Departm			
4	of Market Analysis, dated October 4, 2002, available on the ISO's website at			
5	www.caiso.com (hereinafter "CAISO Report").			
6	(a) Please provide any information, studies, or analyses that the CAISO			
7	has performed or that it has in its possession concerning congestion			
8	payments to the entities listed in tables 2, 6, 7, 9, 11, and 12 of the			
9	CAISO Report.			
10	(b) Please provide any information, studies, or analyses that the CAISO			
11	has performed or that it has in its possession concerning overscheduling			
12	of power by entities listed in the CAISO Report, and the associated			
13	economic impacts.			
14	(c) Please provide all studies the CAISO has performed regarding			
15	manipulation or potential manipulation of markets in the northwestern			
16	United States and/or involving use of the AC Intertie by the entities listed			
17	in tables 2, 6, 7, 9, 11, and 12 of the CAISO Report.			
18	(d) Please provide all workpapers used in creating the CAISO Report.			

1	Response:
2	The ISO objects to the entirety of question 2.2 because it seeks
3	information that is not relevant to the claim or defense of any party, is not
4	reasonably calculated to lead to the discovery of admissible evidence, and
5	seeks data regarding activities/parties that are not relevant to the subject
6	matter of this proceeding.
7	The October 4 Report deals with conditions in and analysis of spot
8	markets operated by the California ISO. Therefore, none of the
9	information requested is relevant to claims "concerning potential refunds
10	for spot market bilateral sales transactions in the Pacific Northwest for
11	the period January 1, 2000 through June 20, 2001," December 19
12	Discovery Order at P1 (emphasis added), and is not likely to lead to the
13	discovery of relevant information.
14	Notwithstanding this objection, the ISO notes that some information responsive
15	to this question has been provided by the ISO in Docket Nos. EL02-113 (on
16	December 16, 2002 and February 4, 2003), EL02-114 (on November 4, 2002
17	and January 30, 2003), and EL02-115 (on November 19, 2002) in response to
18	discovery posed on the ISO by the Commission Staff in each case.
19	Respondent: Eric Hildebrandt
20	Manager, Market Investigation

1		Date:	February 6, 2003 ⁹²
2	Fat B	ру	
3	Q.	Can you describe Fa	nt Boy?
4	A.	Yes. A Fat Boy was a schedule to the California ISO for a non-existent or exaggerated load	
5	Q.	Are Fat Boys of suff	icient size to affect operations at the ISO and the PX?
6	А.	Yes. The scale of Fat	Boys – schedules to non-existent loads was enormous over the period.
7		The following chart s	hows the sum of three traders Fat Boy schedules.

⁹²Objections of the California Independent System Operator Corporation to City of Tacoma and Port of Seattle's Second Set of Data Requests - TAC-ISO-2.2. Docket No. EL01-10-005, February 6, 2003, Exhibit SEATAC-431.

⁹³Traders' Strategies in the California Wholesale Power Markets/ ISO Sanctions, Christian Yoder and Stephen Hall, December 6, 2000, Exhibit SEATAC-432.





6	not only is the payment for this energy non-firm, the schedule itself is effectively non-firm
8	serve their load – simply because there is no load corresponding to these schedules. Thus
L	penalized if they are not served with real energy. Fat Boys, by definition, will never fail to
9	the same as any other schedule. There is a major difference, however. Other schedules are
ç	this vast block of energy. The ISO has stated that it treats schedules to imaginary loads as
4	take the enormous risk that the crisis would not take place and they would be paid zero for
£	energy portfolio. ⁹⁵ The open question is why Enron and the other traders were willing to
7	Clearly, total Fat Boys on May 22, 2000 were a significant portion of the entire California

PI 16

⁹⁵Schemes Fat Boys Workpapers, Exhibit SEATAC-429 (contains protected materials). Publicly available source data and confidential ISO source data obtained from California State Senate Select Committee to Investigate Prior Manipulation of the Wholesale Energy Market Source data downloaded from : <u>http://www.ucei.berkeley.edu/ucei/datamine/datamine.htm.</u>

I

1 since there is no penalty for non-delivery.

Fat Boys placed enormous pressure on the complex California system. They pulled energy from the PX and the ISO markets and delivered the energy to the "back door" in a way where its delivery was uncertain. Enron's commitment to Fat Boy was enormous- over \$200 million placed at risk on the gamble that the power scheduled to imaginary loads would be paid for.⁹⁶



Figure 4⁹⁷

## Q. Were Fat Boys a significant issue in the operations of the Power Exchange and the

⁹⁶Id. ⁹⁷Id.

8

2

3

4

5

6
1 **ISO?** 

3

4

- 2 A. Yes. The scheduling of energy to non-existent loads was common. The following chart shows
  - Fat Boys for the first declared emergency of the California crisis.





## Q. Why was the energy dedicated to Fat Boy effectively withheld from the California Power Exchange?

A. A Fat Boy removed energy from the supplies offered to the Power Exchange. In effect, the Fat
Boy moved the supply curve at the power exchange to the left. The following chart shows
supply and demand at the Power Exchange on May 22, 2000 at 12:00 P.M. The blue line
reflected the actual market. A large block of energy was scheduled to non-existent loads (more
precisely, schedules much larger than the likely load) at the ISO. If this energy had been placed
in the market as the design of the California system intended, the supply curve would have

98 Id.

## shifted to the right.





3	Q.	Do we know what price Enron and others would have bid into the PX?
4	А.	No. This analysis assumes that they would have moved the entire curve right. For this hour, any
5		bid at less than \$85/MWh would have been sufficient to reduce the PX price.
6	Q.	What was the impact of shifting the supply curve 3,470 megawatts to the left at this
7		hour?
8	А.	The shift raised the price where the demand and supply curves crossed by \$35 the difference
9		between the actual PX unconstrained price of \$120 and the \$85 that would have occurred if the
10		Fat Boys would have been included in the energy supply.

⁹⁹Id.



- 2 A. No. Data from the ISO was only provided on Monday, February 24.
- 3 Q. Given the data we currently have, what impact did these Fat Boys have on consumers
- 4 on May 22, 2000?
- 5 A. Prices at the California Power Exchange were \$38.46/MWh higher on-peak and \$3.71/MWh
- 6 off-peak. The following chart shows the impact by hour:



Figure 7¹⁰⁰

Increased Cost at the California PX From Fat Boys on May 22, 2000 \$250.00 \$200.00 \$150.00 **SMWh** \$100.00 \$50.00 2000 L Day POSSER AND postil orio A BOOSE LA DER A Constant and a cons Property Pro POSSA CON 100552 080 ENOUS LOSS 200052 000 20005222 2000522 1300 TOOPS IL INTO STORE PLAN 100052 1100 2000522 1800 2000522 1700 2005 Dige 2 porti2 oligo 10052 1500 2000522 180 200052 186 TOOPSIL PS 200052221 With Fat Boys Without Fat Boys

## UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Puget Sound Energy, Inc., et al.,	)
Complainant,	)
<b>v.</b>	) Docket No. EL01-10-005
All Jurisdictional Sellers of Energy and/or Capacity at Wholesale Into Electric Energy and/or Capacity Markets in the Pacific Northwest, Including Parties to the Western Systems Power Pool Agreement,	) ) ) )
Respondents.	)

I declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge, information and belief.

Robert McCullough

Subscribed and sworn to before me on this  $\frac{27}{100}$  day of February, 2003.



Notary Public

My commission expires:

9-18-2004

## **CERTIFICATE OF SERVICE**

I hereby certify that I have this day caused the foregoing Response of the City of Tacoma and Port of Seattle to the Commission's Order of December 19, 2002 (Part II) and all accompanying attachments to be served pursuant to the Commission's Order of December 19, 2002, as modified by Orders dated February 10, 2003 and February 24, 2003.

Dated at Washington, D.C., this 3rd day of March, 2003.

<u>Amy W. Beizer</u>



FEDERAL CLERGY REGULATORY CORMISSION

\\COR\152399.1